

### **Securing Coal's Future**

#### **Recommendations in Support of Coal's Vital Role**

Janet Gellici, CEO, National Coal Council Lignite Energy Council 2019 Annual Meeting April 24<sup>th</sup>, 2019 – Bismarck, ND



# Advisors to the U.S. Secretary of Energy

NCC is a Federal Advisory Committee organized under Federal Advisory Committee Act (FACA) legislation

> The National Coal Council provides advice and recommendations to the Secretary of Energy on general policy matters relating to coal and the coal industry.

> > Celebrating 35 years – 1984 2019

#### Members

Appointed by Secretary of Energy to serve 2-year terms Limited to 125-150 members representing a broad spectrum of coal interests



### **Body of Work**

#### **Reports**

~ 35 reports prepared by NCC members at no cost to DOE Extensive Range of Report Topics:

Carbon Management Clean Coal Technologies Coal & Coal Technology Exports Coal Conversion Utility Deregulation Climate & Clean Air Regulations Enhancing Coal's Image Building New Coal Plants

Industrial Coal Use CCUS for EOR Value of Existing Coal Fleet Advancing CCS Technologies Policy Parity for CCS CO<sub>2</sub> Utilization Advancing U.S. Coal Exports **Power Reset: Existing Coal Fleet** 





"A diamond is a chunk of coa that did well under pressure" " Henry Kissinger



#### Power Reset Report Secretary Perry's Request

Formal request April 7, 2018 charging National Coal Council to:

> ... assess "opportunities to optimize the existing U.S. coal-fueled power plant fleet to ensure a reliable and resilient electricity system."

#### Key question to address:

"What actions can be taken to optimize the U.S. coal-fueled power plant fleet so it can continue to provide reliable, resilient, affordable power as part of a diverse electric generation mix, and what unique benefits does coal provide?"



The Secretary of Energy Washington, DC 20585

April 07, 2018

Mr. Greg Workman Chairman, National Coal Council Dominon Generation 120 Tredegar Street, DC3 Richmond, Virginia 23219

Dear Mr. Workman:

I am writing today to charge the National Coal Council (NCC) to develop a white paper assessing opportunities to optimize the existing U.S. coal-fueled power plant fleet to ensure a reliable and resilient electricity system.

The white paper should focus on drivers governing the evolution of the existing fleet and its attributes; outlooks on the future U.S. generation mix considering regional drivers, anticipated capacity additions, and retirements; characteristics of a reliable and resilient electricity system; and opportunities for the existing coal-fueled fleet to enhance the said characteristics. The white paper should examine policy, market, and technological aspects influencing the ability of coal-fueled plants to uniquely enable a reliable and resilient electricity system. The key questions for this white paper to address are "*What actions can be taken to optimize the U.S. coal-fueled power plant fleet so it can continue to provide reliable, resilient, affordable power as part of a diverse electric generation mix, and what unique benefits does coal provide ?*"

I ask that the white paper be completed no later than September 30, 2018.

Upon receiving this request and establishing your internal working groups, please advise me of your schedule for completing the white paper. The Department looks forward to working with you on this effort.

Sincerely,

RICK PERRY



#### What We Considered

- Coal's Unique Role in the U.S. Energy Portfolio
- Outlook for Coal Generation
- Measures to Optimize
  Diversity & Resiliency





#### ASSESS | SUPPORT | REFORM | RENEW



### **Power Reset**

Optimizing the Existing Coal Fleet to Ensure a Reliable and Resilient Power Grid



#### ASSESS | SUPPORT | REFORM | RENEW



#### Recommendation ASSESS

- ASSESS | SUPPORT | REFORM | RENEW
  - Establish a uniform definition of grid resilience.
  - Assess the fuel security of ISOs/RTOs.
  - Establish quantitative metrics against which to evaluate grid resilience.
  - Evaluate the experience of other nations regarding the value of firm, dispatchable power and challenges associated with intermittent renewable energy deployment.



## Coal's Unique Role Reliable & Resilient

**Reliable & Resilient Attributes** 

Attribute	Coal	Natural Gas	Wind/Solar	Nuclear	Demand Response
Dispatchability	1	1		1	
Inertia	1	1	√(wind)	1	
Frequency Response	1	1	√3		
Contingency Reserves	1	~			1
Reactive Power	1	1		~	
Ramp Capability	1	1			1
Black Start		1			
Resource Availability	1	1		1	
On-Site Fuel Supply	1			1	1
Reduced Exposure to Single Point of Disruption	1		1	1	1
Price Stability	1		1	1	1

- A diverse generation portfolio is critical to maintaining a reliable and resilient grid.
- Coal excels in:
  - Fuel security/assurance
  - Resource availability
  - Price stability
  - Dispatchability



## Coal's Unique Role Dispatchable

**Intermittent electricity** is electrical energy that is not continuously available due to external factors that cannot be controlled, produced by <u>electricity generating</u> sources that vary in their conditions on a fairly short time scale. Sources of intermittent electricity include solar power, wind power, tidal power, and wave power. Because of this varying electrical generation these sources are considered non-dispatchable, meaning that their electrical output cannot be used at any given time to meet societies fluctuating electricity demands.

The costs of backstopping intermittent energy sources:

- Lower net generation
- Lower capacity factor
- Less revenue
- Lower efficiency
- Reduced plant life



### Coal's Unique Role Economics



**Residential Electricity Rates** 

#### **Non-residential Electricity Prices**





### Recommendation SUPPORT

- ASSESS | **SUPPORT** | REFORM | RENEW
  - Provide appropriate economic and regulatory incentives to stem the tide of plant retirements.
  - Establish an environment that values and compensates diversity.
  - Support mechanisms to immediately compensate the U.S. coal fleet for the essential services it provides.



## **Today's Coal Fleet**





### **Coal Retirement Contributing Factors**

- Shale Gale: natural gas prices \$7/MMBtu (2003-2008) vs. \$3.20/MMBtu (2012-2016)
- IRE Subsidies: 2010-2016 IRE's share of subsidies increased from 42% to 45%; coal subsidies increased from 2% to 8%.
- Environmental Regulations: MATS, CWA, NSR, CCR, ELG.
- State Energy Policies: RPS, EERS.
- Aging Infrastructure
- Technology R&D Support: No existing fleet funding for nearly 10 years.
- Societal Pressures: Divestitures, anti-coal advocacy, coal infrastructure opposition, coal project financing proscriptions



#### **Outlook for Coal Generation**





#### Recommendation REFORM

- ASSESS | SUPPORT | **REFORM** | RENEW
  - Policy: NSR, PURPA, CCR, ELG, CO2 storage on federal lands, engage on the Affordable Clean Energy plan
  - Market: FERC capacity reform initiatives, ISO/RTO price formation, standards for essential reliability services, fuel security and resilience assessments
  - **Taxes**: O&M expenses for coal plants, 45Q support, 48Q



### Optimize Diversity & Resiliency Policy & Tax Considerations

- New Source Review
- Tax Credits
  - O&M Tax Credit
  - 45Q Implementation
  - 48A Investment Tax Credit
- Land Use Policies on CCUS
- PURPA Reform
- Coal Combustion Residuals
- Effluent Limitation Guidelines





### **Optimize Diversity & Resiliency Market Considerations**



- Federal Energy Regulatory Commission Action
  - Price Formation
  - Essential Reliability Services
  - Capacity Market Reforms
  - Forward Resiliency Market
  - Demand Response Compensation Reform



### Recommendation RENEW

- ASSESS | SUPPORT | REFORM | RENEW
  - Support the development and deployment of advanced coal technologies that enhance the competitiveness, efficiency and environmental performance of the existing coal fleet
  - Advance public-private partnerships to accelerate advanced coal technology deployment
  - Promote initiatives to enhance transparency about the inherent costs and benefits associated with all U.S. energy resources



### **Optimize Diversity & Resiliency Technology Considerations**

Project Name	Capital Cost	B/C Ratio	B/C Ratio Rank
Circulating Water Pump Refurbishment	Low	High	1
Sootblowing Steam Source	Low	High	2
Coal Mill Inerting Source	Low	High	3
Add Condensate Polishing	Medium	High	4
HP/IP/LP Turbine Upgrade	High	High	5
Coal Mills Replacement	High	High	6
Boiler Feed Pump Refurbishment	Low	Moderate	7
Helper Cooling Tower Replacement & Pumps	Medium	Moderate	8
Replace Flame Scanners	Low	Moderate	9
VFD's for Forced Draft Fans	Medium	Low	11
Air Heater Overhaul	Medium	Low	10
Replace Air Preheat Coils	Low	Low	12
VFD's for Induced Draft Fans	Medium	Low	13
Alternate Air Heater Overhaul	Medium	Low	14
Alternate Air Preheat Coils Modification	Medium	Low	15



### Technology Considerations CCUS

- CCUS could play a critical role in reducing coal plant retirements.
- Retrofit options would need improved operational economics, either through reduced costs for CCUS and/or increased revenue from CO<sub>2</sub> sales.
- More projects are needed to achieve technical advances.
- Multiple CCUS technologies would spur competition.
- Government support is essential for demonstration of new CCUS technologies at commercial scale.



## Coal in a New Carbon Age



The Secretary of Energy Washington, DC 20585

August 31, 2018

Mr. Deck Slone Chairman, The National Coal Council 1000 Independence Avenue SW, Room 4G-036 Washington, DC 20585

Dear Chairman Slone:

I am writing today to request the National Coal Council (NCC) develop a white paper assessing opportunities to enhance the use of U.S. coal beyond power markets.

The white paper should focus on new markets for "coal to products" including coal conversion (coal to liquids, coal to gas, coal to chemicals); carbon engineered products (value-added non-Btu products); rare earth elements; coal combustion products, methanol; biotechnology approaches (agriculture, liquid fuels); and beneficiated coal for non-power uses, among others.

The key questions to be addressed include:

- What significant market-scale opportunities exist for new markets for coal?
- What are the economic, energy security, trade, and other issues the U.S. faces now that can be addressed with new markets for coal?
- Considering the current uses for coal overseas (syngas, chemicals, synthetic oil, transportation fuels, etc.), where and how are these markets operating today and what is the outlook for these markets going forward?
- What has been the domestic history of coal utilization and what can be learned from past successes/failures in coal utilization?
- How can domestic markets for utilization (other than for CO<sub>2</sub>) be developed similar to those underway in other countries?

The white paper should be managed under the auspices of the Executive Advisory Board within the NCC. I ask that the white paper be completed no later than April 12, 2019.

Upon receiving this request and establishing your internal working groups, please advise me of your schedule for completing the white paper. The Department looks forward to working with you in this effort.

Sincerely,

RICK PERRY

Rick Perry





## Coal in a New Carbon Age





## **Coal Rocks**

Country	Million Tonnes	Share			
U.S	258,709	25.0%			
Russia	160,364	15.5%			
Australia	144,918	14.0%			
China	139,919	13.5%			
India	97,728	9.4%			
Germany	36,100	3.5%			
Ukraine	34,375	3.3%			
Poland	25,811	2.5%			
Kazakhstan	25,605	2.5%			
Indonesia	22,598	2.2%			
Other	88,885	8.6%			
Total	1,035,012	100.0%			
Source: BP Statistical Review of World Energy, June 2017					

#### **Global Coal Reserves**





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